

# PORTUGAL

## GENERAL REPORT

### ASECAP STUDY AND INFORMATION DAYS

DUBRONVIC, 26<sup>th</sup> – 28<sup>th</sup> May 2013

#### NETWORK CHARACTERIZATION

In 2013, the total length of the APCAP members' motorway network under operation (Figure 1) was 1,719.7 km (1,533 km tolled and 186.7 km non-tolled).

The total length of the Portuguese motorway network, including the State owned network and the shadow-toll operated network, was 2,970 km.



#### SERVICES

In a total of 171 toll plazas there are 1,282 lanes with 474 teletoll equipped lanes. On the 31<sup>st</sup> December 2012, there were 3,393,503 teletoll subscribers.

In terms of another services, the motorway network was equipped with 38 service areas, 2 rest areas, 72 restaurants and 7 hotels.

#### INVESTMENTS

The investments in 2012 reached an amount of € 46.4 million. This total includes € 7.1 million in new sections and € 39.3 million allocated to motorways in service (expansion works, rest areas and new facilities).

In 2013, an investment of € 46.1 million is foreseen as follows:

- € 5.2 million in new sections
- € 40.9 million in motorways in service

## FINANCING

In 2012, the resources were broken down as follows:

Resources	€ Million	%
Bank loans	1,082.2	68
State (including UE)	-	-
Self-financing	516.5	32

## TRAFFIC

On the total network, the 2012 Average Annual Daily Traffic was 16.583 vehicles, distributed as follows:

Light vehicles: 15,837 (95%)

Heavy vehicles: 802 (5%)

The circulation was 10,123 x 10<sup>6</sup> vehicles x km. The circulation growth in was -12%. The GDP growth in 2012 was -3%.

## TOLLS

Annual readjustments of toll tariffs take into account the growth of the domestic price index. In 2012, the average of toll tariffs was € 0.07 for light vehicles and € 0.173 for heavy vehicles. The earning average tariff HV/LV was 2.47.

## REVENUES

The annual toll revenue in 2012 reached € 627.8 million, which means a -9.5 % decrease from 2011.

## SAFETY

In 2012, 4,062 accidents occurred, including 1,137 personal injury accidents. The number of fatal accidents was 31 with 33 dead.

Indicator	2012 (Number of accidents/ 10 <sup>9</sup> veh x km)	2012/2011 (%)
Personal injury accident rate	112.3	-6
Fatal accident rate	3.1	-18
Dead rate	3.3	-25

## MOTORWAYS CONCESSIONS IN PORTUGAL

### *New Real Toll Concessions*

From 1999 until 2007, four new toll motorway tenders were launched by the Portuguese State, in common, all foresaw a return to real tolls and for the first three, an upfront payment to the State.

The risk allocation was also modified as expropriation risk was passed to the Concessionaire, namely due to the experience gathered from previous projects for which the State assumed far more compensations than initially expected.

Furthermore, two projects (Grande Lisboa and Douro Litoral) experimented a mix of greenfield and brownfield, requiring upgrading, operating and maintaining existing roads for a period of five years with no toll collection, combined with a thirty year concession for the new construction stretches with real toll.

Concession	Length* (km)	Investment (M€)
Brisal	93	500
Grande Lisboa	23	140
Douro Litoral	73	870
Túnel do Marão	30	350

\*Greenfield

### *The Subconcession Model and Mega State-Owned Concession*

In late 2007, early 2008 the Portuguese Toll road market underwent a major transformation, from the previous model where EP - Estradas de Portugal acted as National Authority and Grantor to a new model where EP is now The main Concessionaire in Portugal, leaving its previous role to InIR, the new road regulator.

With this change, the whole state-owned road network was transformed into a 75 year road concession that is now responsible for all new tenders, as they would become its own Sub-Concessions.

The old paradigm changed dramatically: where the privates usually had to deal with traffic risk, those Subconcessions (private) only collect tolls, by means of exclusively electronic toll collection, deliver them directly to EP and are rewarded by both operational service (traffic-related) and availability payments (fixed in time and value).

In this new layout, InIR (the regulator) acts both as a Grantor for Concessionaires both Public (EP) and Private (those who have not become subconcessions, like Brisa, Lusoponte and Autoestradas do Atlântico, etc.). EP itself acts both as Grantor for the Sub-Concessionaires and as Concessionaire to InIR.

### *The Availability Payment Model and the Sub-Concessions*

In 2007, together with important changes to the concession model for the road sector, EP issued a new set of tenders, more than ten projects were announced despite only seven projects being effectively delivered and awarded.

Revolutionizing the previous model, major changes were introduced to these new tenders, namely: (i) both brownfield and greenfield were now awarded for a thirty year period; (ii) only electronic toll collection; (iii) the revenues collected through tolls are delivered to EP – Estradas de Portugal, S.A.; (iv) the Concessionaire revenues are a mix of service (based on traffic levels assessed) and availability revenues.

Concession	Length* (km)	Investment (M€)
Douro Interior	261	623
Transmontana	130	509
Baixo Alentejo	124	315
Baixo Tejo	32	186
Litoral Oeste	85	348
Algarve Litoral	187	142
Pinhal Interior	173	939

\*Greenfield

The substantial number of projects awarded allowed the State to transfer most of the national road network to private Subconcessionaires responsible for thirty years for upgrades, maintenance and operation, including the DBFO for new national roads.

#### ***Shadow Tolls turn Real under the Subconcession Model***

As a direct consequence of the financial crisis, the government decided to convert the 7 shadow-toll concessions into the real toll model, renegotiating all the existing Concession and Financial Contracts. In October 2010 the first set of 3 of those concessions started collecting tolls. The other 4 migrated in December 2011.

One should mention that the operational model is real toll concessions but, again, acting through the subconcession model, where the previous concessionaires (privates) have become subconcessionaires who only operate the roads and collect tolls to EP, being paid for the availability of those roads.

Concession	Length (km)	Investment (M€)
Beira Interior	178	585
Algarve	130	200
Costa de Prata	104	300
Interior Norte	157	450
Beira Litoral Alta	173	450
Norte Litoral	113	350
Grande Porto	55	350

#### ***Future and present trends***

Ever since the late 90's the need for new roads and the financial sustainability of shadow tolls has been a key political issue in Portugal, despite the global financial crisis and the crushing budget crisis, projects were presented and awarded but reality pushed the government to introduce toll collection on the previous shadow toll roads.

As a cause/consequence of this fundamental change, EP Concession was created and will now receive the collected tolls of the former shadow toll roads and assure availability and service payments to these new sub-Concessionaires.

Following the strategic plan presented by the Portuguese government, PPP road contracts will be renegotiated in order to obtain substantial fiscal gains, while ensuring a sustainable reduction in government liabilities.

The government will further work towards implementing the PPP framework law and making the new technical unit in the Ministry of Finance fully operational by completing staffing and developing the tools for managing and monitoring all PPPs. No PPP will be launched until the institutional framework measures are fully effective.

The Portuguese government told EP - Portuguese Road Agency - to renegotiate seven PPPs to save some €2bn over the next 30 years, which is the term of the agreements signed with the concessionaires.

### MAIN APCAP KEY FIGURES

<b>Country: PORTUGAL</b>	<b>2012</b>
Network length (km)	1,719.7
2 x 2 lanes (km)	1,240.8
2 x 3 lanes (km)	462.5
2 x 4 lanes (km)	16.4
No. of km in construction	-
Forecasts of opening motorway sections in 2013	-
Annual toll revenue (€)	627,816,855
Average daily traffic (LV) <sup>(a)</sup>	15,837
Average daily traffic (HV) <sup>(a)</sup>	802
Average daily traffic (LV+HV) <sup>(a)</sup>	16,639
Total number of accidents <sup>(a)</sup>	4,062
No. of personal injury accidents <sup>(a)</sup>	1,137
No. of dead <sup>(a)</sup>	33
Km travelled (10 <sup>6</sup> x km) <sup>(a)</sup>	10,123
No. of toll plazas	171
No. of lanes	1,282
No. of teletoll equipped lanes	474
No. of teletoll subscribers	3,393,503
No. of services areas	38
No. of rest areas	2
No. of restaurants	72
No. of hotels	7

*(a) AEDL- Only data from A32, A41 and A43*